

A FRAMEWORK FOR LOCALLY ENHANCED PHARMACEUTICAL CARE SERVICES FOR PATIENTS RECEIVING MEDICINES SUPERVISED BY SECONDARY CARE

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1 INTRO

1.1 This framework provides an umbrella Service Level Agreement (SLA) and acts as a contract between NHS Board and the pharmacy contractor and commits the contractor to provide the services as defined by, and using documents provided in, the individual service pack for each medicine which must be read in conjunction with this Service Level Agreement. Services will be provided within the legal and ethical framework of pharmacy as a whole.

1.2 The introduction of tiered service specifications for medicines prescribed by secondary care will provide a contractual and governance framework for Boards and their community pharmacy partners to supply medicines traditionally supplied via the hospital dispensary or homecare with enhanced pharmaceutical care provision where needed.

1.3 The national approach to designing these services is new and will need Boards and contractors and their representatives to work collaboratively in order to deliver high quality pharmaceutical care to the patients of Scotland. As with all new things there is a need for all stakeholders to work flexibly and recognise the needs of all parties in the delivery of improved patient care. In designing services Boards will be mindful of any impacts on contractors not related to the delivery of pharmaceutical care and seek to mitigate, minimize or resolve such burdens where possible. As such this umbrella agreement and the individual service packs that sit underneath it will be reviewed regularly and feedback and the use of improvement approaches will be welcomed.

1.4 The details of how care is delivered, responsibilities are defined, care provided, delivery monitored and contracts paid will form part of the individual service pack for each medicine. These will form part of the framework as medicines are approved for addition to the framework.

2 BACKGROUND TO SERVICE

2.1 The investment made by the NHS in medicines is for the explicit purpose of delivering health gain to the population. For this investment to bring the best possible outcomes for the people who are prescribed these medicines, pharmaceutical care of the correct quality has to be delivered reliably, safely, effectively and efficiently. The 2011 regulations to the National Health Service (Pharmaceutical Services) (Scotland) Act, places a duty on Boards to secure adequate pharmaceutical care services for the patients within their boundaries. Where medicines are prescribed by secondary care services to outpatients, it may be appropriate for the specified pharmaceutical care to be provided by community pharmacy or homecare. The placement of community pharmacies and their integration within the local healthcare system may mean that they are the preferred route of service provision.

2.2 Pharmaceutical Care Services, provided by community pharmacy, for patients receiving medicines supervised by secondary care has a number of advantages over traditional homecare services:

- Service provision is more likely to be fully integrated with other local services delivered within the local healthcare system.
- Access by vulnerable populations is facilitated, including those with less stable lifestyles and the homeless.
- Effective communication is promoted between community pharmacy, general practice and the secondary care service.
- Such provision supports and accelerates familiarity with use of these newer medicines within the community setting.
- Ensuring that patients' medicines are provided within the context of other medicines prescribed in primary care and the pharmaceutical care needs of the patient.
- Supports the validity and reliability of the community pharmacy held pharmaceutical care record.
- Enables assessment of patients' needs for compliance support and delivery of enhanced support where required as part of the patient's clinical management plan.

2.3 The national arrangements to provide pharmaceutical services, that all local NHS pharmacy contractors are obliged to provide, includes provision for the supply of medicines in response to a prescription from secondary care. However, these arrangements allow a pharmacy contractor to source medicines to fulfill a prescription from wherever they see fit, subject to the requirements to deliver a product of suitable quality. For almost all of the medicines to be delivered under this agreement there is a primary care rebate scheme in place. These commercially confidential schemes ensure that the net prices paid by a Health Board for a medicine traditionally supplied by secondary care is the same if it is moved to primary care. In order to access these rebate schemes and for rebates to be paid the medicine supplied must be purchased through distribution arrangements put in place by the manufacturer that has been contracted to supply the product to the NHS, sometimes from a specific wholesaler. NHS Boards will reconcile manufacturers supply data with the reimbursement information from PSD to ensure adherence to these distribution arrangements. Clearly NHS Boards cannot allow the price to be paid for the medicine to exceed that which we would incur in secondary care so this agreement makes a specific requirement on contractors to supply products under this agreement that are sourced as described in each service pack.

2.4 For many outpatient medicines the national arrangements for the provision of pharmaceutical care will be appropriate. However, in supplying a small proportion of these medicines there may be a range of governance related issues that should be considered and addressed to support both the smooth supply of medicines and to facilitate local pharmacists discharging their clinical and professional responsibilities.

2.5 It is useful to ensure that all stakeholders are clear about their responsibilities to one another in pursuit of the provision of medicine supply and pharmaceutical care relating to medicines prescribed by the hospital service to outpatients. It is for this reason that these arrangements are included in this specification.

2.6 This umbrella framework specification outlines the generic elements common to each tier of the service and the requirements that should be met within local agreements.

3 SERVICE AIMS

3.1 The central aim of the service to provide patients with access to medicines prescribed from the hospital service along with any associated pharmaceutical care support deemed appropriate by the NHS Board from a local community pharmacy contracted to provide NHS services on behalf of the NHS Board.

3.2 The supplementary aims include:

- Ensuring that suitable education materials are provided or signposted.
- Providing community pharmacists with links to appropriate support within the hospital service to access advice or resolve care issues.
- Ensuring that any supplies can be reliably accessed by community pharmacy contractors
- Ensuring that medicines supplied in this way are sourced and supplied effectively and efficiently for the NHS i.e. to protect any primary care rebate that is in place.

4 SERVICE OUTLINE AND STANDARD

This service framework defines three tiers of supply and pharmaceutical care relating to provision of medicines prescribed by a hospital prescriber but dispensed in community pharmacy.

4.1 Tier 1

4.1.1 Where a medicine supply and any associated pharmaceutical care requirement falls wholly within the scope of the national pharmacy arrangements but the Health Board wishes to direct where the medicine should be sourced through distribution arrangements put in place by the manufacturer that has been contracted to supply the product to the NHS these supplies will attract a Tier 1 engagement fee.

4.2 Tier 2

4.2.1 Tier 2 is designed for those medicines and patients that require enhanced pharmaceutical care over and above that contracted for within the national arrangements. Currently this enhancement tends to focus on compliance support with examples including compliance monitoring and reporting or arrangements for patient consumption to be observed on the contractor's premises. However, this tier will also cover areas where specific secondary-care-led patient assessments are required, where pharmacy staff may administer or supervise administration of a medicine and where additional measures are required to support effective medicines adherence.

4.2.2 Current models under development in pharmaceutical care include drug and disease monitoring including the taking of bloods and interpretation and care planning resulting from laboratory results. It could also include undertaking disease measurement to monitor disease control that is usually measured within an outpatient clinic setting.

4.2.3 This specification sets out the framework for these enhanced arrangements within Tier 2. The individual service pack for each medicine will define any pharmaceutical care bundle and

explicitly describe the roles and responsibilities of the pharmacist / pharmacy team over and above the scope of the national Pharmaceutical Care Service arrangements.

4.2.4 An example of a Tier 2 service already provided within NHS Boards is the agreement to supply medicines for the treatment of patients with Hepatitis C. These arrangements include a pharmaceutical care fee reflecting the additional compliance support and compliance monitoring and reporting that helps support patients to achieve improved treatment outcomes or to support an assessment for treatment model of care. Tier 2 services will attract a Tier 1 engagement fee plus an additional pharmaceutical care fee.

4.3 Tier 3

4.3.1 Tier 3 describes those services that currently are provided for via homecare or might form part of a hospital at home solution where such services are being devised. Medicines and regimens in this tier would be those that require a significant level of pharmaceutical care beyond that traditionally provided by community pharmacy teams. This tier would provide an alternative to traditional homecare routes of supply for medicines that require, for example, direct cold chain supply to patients supplemented by administration of injectable medicines and follow up monitoring in the patient's home or training the patient to self administer. Often medicines in this tier will require the input of non pharmacy staff or very specialist pharmacy input and requires multiagency cooperation and coordination. It is anticipated that tier 3 would need to be resourced for those elements of service over and above the national arrangements.

5 ROLES AND RESPONSIBILITIES

5.1 For all medicines provided under these arrangements it is important that the roles and responsibilities of the secondary care services and community pharmacy are explicitly clear. These roles and responsibilities will be defined within the individual service pack for each medicine.

5.2 Where a medicine is classified as a systemic anti-cancer treatment (SACT) additional care is needed to ensure that local arrangements explicitly define the responsibilities of the community pharmacist and specialist pharmacy team based in the hospital service. In particular Service Level Agreements for SACT will define responsibilities as described in the British Oncology Pharmacists Association (BOPA) publication 'Standards for Pharmacy Verification of Prescriptions for Cancer Medicines' (2013), Scottish Government Health Department CEL 30 (2012) – guidance for the safe delivery of systemic anticancer therapy and the NHS Safety Alert (NPSA 2008).

6 USE OF PHARMACEUTICAL CARE BUNDLES

6.1 Evidence-based care bundles provide a structured way of improving the processes of care and being explicit about patient outcome delivery. Care bundles are a small, straightforward set of evidence-based practices, generally three to five, which, when performed collectively and reliably, can improve patient outcomes.

6.2 Care bundles are best developed using consensus methodologies with input and guidance from a range of stakeholders.

6.3 Care bundles can be used to set out the roles and responsibility that each healthcare professional/setting has in the delivery of care for the patient. Such explicit definition of roles and responsibilities can allow complex or specialist care to be delivered across providers in a seamless way. Design of care bundles should normally be under the leadership of the relevant Specialist Interest Group or through NHS board-wide cooperation

7 TRAINING REQUIREMENT

7.1 Tier 1: It is anticipated that other than in exceptional circumstances specific training for the supply and pharmaceutical care relating to Tier 1 medicines should not be required. It is recognised that a number of these medicines will not be historically routinely dispensed by community pharmacists and each medicine will be supported by an individual service pack. However, as with other new medicines dispensed in primary care, community pharmacists should make themselves aware of the available information on these medicines.

7.2 Tier 2 & 3: Training will be dependent upon the standard of pharmaceutical care defined by the Board and the pharmaceutical care bundle being contracted along with the competence and confidence of local contractors to deliver the bundle. Where training is a prerequisite of service delivery this will normally be reflected in any service fee agreed upon for Tiers 2 and 3.

8 MONITORING & EVALUATION

8.1 Tier 1 will be monitored through submission of claims forms. Under the agreement pharmacy contractors will be required to confirm that they have complied with any requirements concerning the sourcing of medicines supplied. Payment verification will be used to validate claims for individual contractors. Contractors will be required to maintain procurement records for supplies made under this agreement for 2 years following supply for the purposes of payment verification.

8.2 Tiers 2 and 3 will require bespoke monitoring and audit with appropriate KPIs reflecting the care bundles contracted for in addition to the requirements relating to Tier 1.

8.3 Where a pharmacy has supplied a medicine from a source not specified or approved in the individual service pack for each medicine the Health Board retains the right to reclaim the appropriate service fee and make a claim against the contractor for the loss of primary care rebate.

9 CLAIMS AND PAYMENT

9.1 The process of claiming service remuneration should be as simple as possible and electronic where practicable.

9.2 Local arrangements will specify dates for submission of claims, procedures for dealing with late claims, payment verification processes, details of any appeal procedures and identification of key contacts for financial issues to be raised with.

9.2.1 SERVICE REMUNERATION

Remuneration for delivery of direct care

Tier 1

The engagement fee for Tier 1 will be £75 per patient, per year / course of treatment if less than a year.

Tier 2

It is proposed that tier 2 services would attract a Tier 1 engagement fee and be additionally remunerated through a clinical management fee and that there might need to be a small range of fees to reflect complexity and time taken to deliver the additional pharmaceutical care within tier 2.

Tier 3

Tier 3 service fees will need to reflect both the pharmaceutical care delivered via the community pharmacy and the full costs of any third party involvement. Boards may also wish to consider hybrid arrangements with parallel contracting with community pharmacy contractors for the provision of pharmaceutical care and third party providers.

Service management

Boards should recognise the administrative burden that they may place on contractors relating to service provision and should seek to minimise this burden where possible. Where such administration relates to the delivery of pharmaceutical care, measurement of care bundles or is required as part of payment claim processes or NHS payment verification requirements these should be recognised within the pharmaceutical care service fee.

In general prescriptions should reflect standard quantities supplied in primary care e.g. 28 / 56 days.

Arrangements should be mindful of particularly expensive treatments where monthly prescriptions may be required to mitigate contractor cash flow issues.

Reimbursement

Reimbursement of medicine acquisition costs will be through standard methods, including arrangements for advanced payments that are in place nationally.

All medicines that are supplied under the service level agreement regardless of Tier should:

- Be accessible to purchase by all contractors on the Pharmaceutical List .
- Have the reimbursement cost of the medicine clarified; in particular any zero discount status should be made clear before any arrangements are in place.

For most prescriptions this will be the standard national script submission and reimbursement processes.

For high cost medicines, those where the item cost is over £1000, the standard advance payment system provides a mechanism for contractors to receive early payment.

In exceptional circumstances service arrangements may include provision for advance of the entire treatment course where this has an exceptionally high acquisition cost. The only example to date where this is required is for the provision of treatment of patients with hepatitis C where acquisition costs for the course of treatment may reach almost £40,000.

Infrastructure costs

Where a Tier 2 or 3 agreement requires capital expenditure for equipment e.g. expanded refrigeration capacity, diagnostic / monitoring equipment etc, funding of such costs should be considered in the funding model for the service. Options might include enhanced service fees, service set up fees or capital grants.

Boards will also need to consider the overall infrastructure impact of arrangements delivered through community pharmacy under this umbrella framework i.e. the impact of a number of Service Level Agreements delivered simultaneously may have infrastructure impacts that are not envisaged for a single agreement i.e. there is a volume effect.

General business costs

General business costs such as insurance, servicing finance, banking charges, business administration, payment tracking, etc are reflected in national arrangements for community pharmaceutical services and as such do not form part of local arrangements / service level agreements.

It is anticipated that many of the medicines prescribed by secondary care and supplied via community pharmacy under this framework will be available from major wholesalers / through existing account arrangements and will require no, or minimal additional workload, around account set up, payment tracking, administration etc. However, where such non-pharmaceutical care related impacts are significant and are envisaged, or occurring, local discussions on such impacts may need to take place.

Risk

Many of the treatments that Boards may wish to see dispensed in community pharmacy rather than in the hospital will be of greater cost than the average prescription item dispensed by the contractor. Service level agreements should explicitly describe those scenarios out with the control of the contractor for which the Board / prescriber will take financial responsibility for e.g. patients not completing their course of treatment, patients losing their medication.

Contractors should always remain accountable for delivery of their professional responsibilities and standards e.g. incorrect ordering of a medicine would fall beneath the threshold at which a Board / prescriber would be expected to take financial responsibility, although Boards should where possible attempt to utilise such medication for alternative patients.

